

PLACE, REGENERATION AND HOUSING COMMITTEE

**MEETING TO BE HELD AT 11.00 AM ON THURSDAY, 7 JULY 2022
IN WELLINGTON HOUSE, WELLINGTON STREET, LEEDS LS1 2DE**

A G E N D A

- 1. APOLOGIES FOR ABSENCE**
- 2. DECLARATION OF DISPOSABLE PECUNIARY INTERESTS**
- 3. EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC**

To highlight Appendix 1 of Agenda item 9 and Appendix 1 of Agenda item 10 which officers have identified as containing exempt information within the meaning of Schedule 12A to the Local Government Act 1972, and where officers consider that the public interest in maintaining the exemptions outweighs the public interest in disclosing the information, for the reasons outlined in the report.

2. To consider whether or not to accept the officers' recommendation in respect of the above information as set out at paragraph 7

3. If the recommendations are accepted, to formally pass the following resolution: -

RESOLVED – That in accordance with paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972, the public be excluded from the meeting during consideration of Appendices 1 of Agenda item 9 and Appendix 1 of Agenda item 10 on the grounds that they are likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information and for the reasons set out in the report that in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

- 4. MINUTES OF THE MEETING HELD ON 20 APRIL 2022**
(Pages 1 - 6)
- 5. GOVERNANCE ARRANGEMENTS**

(Pages 7 - 16)

**6. PROGRAMME DEVELOPMENT CREATING GREAT PLACES
AND ACCELERATED INFRASTRUCTURE**

Led by: Alison Gillespie
(Pages 17 - 24)

7. HOUSING PIPELINE REVENUE FUND UPDATE

Led by: Polly Hutton
(Pages 25 - 34)

8. SAFER PARKS

Led by: Helen Forman
(Pages 35 - 38)

9. DIGITAL INFRASTRUCTURE

Led by: Justin Wilson
(Pages 39 - 50)

10. BROWNFIELD HOUSING PROGRAMME

Led by: Patricia Davey
(Pages 51 - 60)

Signed:

A handwritten signature in black ink, appearing to be 'BDM', with a horizontal line underneath.

**Managing Director
West Yorkshire Combined Authority**



**MINUTES OF THE MEETING OF THE
PLACE, REGENERATION AND HOUSING COMMITTEE
HELD ON WEDNESDAY, 20 APRIL 2022 IN MEETING ROOM 1,
WELLINGTON HOUSE, WELLINGTON STREET LEEDS LS1 2DE**

Present:

Amir Hussain (Deputy Chair)	Architect / Professional services
Councillor Darren Byford	Wakefield Council
Councillor Helen Hayden (Agenda item 7)	Leeds City Council
Councillor Jane Scullion (Agenda item 6)	Calderdale Council
Helen Lennon (Advisory Representative)	LCR Housing Partnership
Duncan Inglis	Homes England

In attendance:

Helen Forman	West Yorkshire Combined Authority
Judith Furlonger	West Yorkshire Combined Authority
Alison Gillespie	West Yorkshire Combined Authority
Peter Glover	West Yorkshire Combined Authority
Dave Haskins	West Yorkshire Combined Authority
Ben Marchant	West Yorkshire Combined Authority
Mark Ramsden	West Yorkshire Combined Authority
Janette Woodcock	West Yorkshire Combined Authority

39. Apologies for Absence

Apologies for absence received from Cllr Denise Jeffrey, Cllr Peter McBride, Cllr Alex Ross-Shaw, Cllr Denise Craghill, Tamsin Hart-Jones and Sam Keighley.

The meeting was chaired by Amir Hussain (Deputy Chair)

40. Declaration of Disclosable Pecuniary Interests

There were no declarations of disclosable pecuniary interest.

41. Exempt Information possible exclusion of the press and public

There was no information requiring the exclusion of the press and public.

42. Minutes of the meeting held on 8 March 2022

The meeting was not quorate for this item and the minutes will be taken to the next meeting of the Place, Regeneration and Housing Committee for approval.

The meeting became quorate at Agenda item 6.

43. Design Quality

The Committee considered a report and verbal update on the urban design support programme being delivered by the Combined Authority and was asked to note and comment on the content of the report. The report set out what has been achieved to date and the proposals for developing the programme. The views and experience of Committee members on any of the themes in the report were welcomed as part of the discussion.

Improving design quality of the public realm and of housing has wide-ranging impacts: by creating pleasant outdoor spaces with green infrastructure, we encourage active travel and socialising in those spaces, building stronger communities where everyone feels welcome, and improving physical and mental health as well as reducing carbon emissions and flooding. The urban design support programme was set up in 2019 to address a gap in the Combined Authority's and the wider region's capacity on design.

Members felt this was a good important and interesting piece of work. Questions were asked about process, ownership and stakeholder involvement and about the selection and scope of each intervention.

Resolved:

- (i) That the contents of the report be noted.
- (ii) That the views and comments of the Committee be noted.

44. Monitoring Indicators

The Committee considered a report and verbal update to set out the plans for future monitoring indicators and reporting arrangements to support the work of the Committee and was asked for approval for these arrangements subject to any comments from members.

Under proposals submitted to the Combined Authority in December 2021 it was agreed that a new approach to reporting would be adopted. A key part of this involves the development of a set of socio-economic indicators for each of the seven portfolio committees of the Combined Authority, including the Place, Regeneration and Housing Committee. Each committee will be consulted on a set of indicators relevant to its remit and receive regular reporting against these indicators, with this topic becoming a standard item on the Committee's agenda.

Members felt this was a good piece of work mapping against metrics for Local Authority visions and aims but felt some could be dropped to include more

relevance to West Yorkshire.

In response it was up to Committee which indicators they would wish to consider but would like to maintain continuity and that the information Informs decision making.

High level strategic indicators show how West Yorkshire is progressing and provides context to programmes of work, Partners and the Combined Authority but could be made more specific. Each Committee will receive a timely update on the latest data.

Resolved:

- (i) That the contents of the report be noted.
- (ii) That the plans for future monitoring indicators and reporting arrangements to support the work of the Committee was discussed and approved.

45. Capital Approvals

The Committee considered a report and a verbal overview on proposals for the progression of, and funding of West Yorkshire Combined Authority supported projects that have been considered at stages 1, 2 and 3 of the Combined Authority's assurance process.

The Committee was asked to approve the A62 to Cooper Bridge Corridor Improvement Scheme and The York Central Access Scheme.

Members said the A62 to Cooper Bridge Corridor Improvement Scheme is on the boundary of Kirklees and Calderdale and is strongly supported. It was also linked to Housing Development in the area. The York Central Access Scheme was complex and exciting, and it was pleasing to see this coming through and would strongly support.

Resolved:

That the Place, Regeneration and Housing Committee approves that:

- (i) The A62 to Cooper Bridge Corridor Improvement Scheme proceed through decision point 3 (outline business case) and work commences on activity 4 (full business case).
- (ii) An indicative approval to the Combined Authority's contribution of £69,300,000 is given. The total scheme value is £75,100,000.
- (iii) Approval to development costs of £3,958,000 is given in order to progress the scheme and commence the final business case, taking the total scheme approval to £4,923,000, including the existing development funding approval of £965,000.
- (iv) Approval to further development costs of £6,045,000 in order to

progress the scheme to decision point 4 (full business case), to be released in three tranches on achievement of development milestones, set by the Programme Appraisal Team as designs and land assembly are progressed.

- (v) Delegation to the Combined Authority's Managing Director is approved to release the further development costs of £6,045,000.
- (vi) The Combined Authority enters into a Funding Agreement with Kirklees Council for expenditure of up to £4,923,000.
- (vii) Future approvals are made in accordance with the assurance pathway and approval route outlined in this report. This will be subject to the scheme remaining within the tolerances outlined in this report.

Resolved:

That the Place, Regeneration and Housing Committee approves that:

- (i) The York Central Access scheme proceeds through decision point 5 (full business case with finalised costs) and work commences on activity 5 (Delivery).
- (ii) Approval to the Combined Authority's contribution of £21,090,985 is given towards York Central Access. Of this amount, £20,269,110 is to provide funding to Homes England. The total scheme value is £155,737,000. Approval is subject to the conditions below, to be discharged via a report to the PAT and the Director of Development.
- (iii) Indicative approval to the Combined Authority's contribution of £3,356,015 is given towards the Compliant Western Station Entrance scheme. Of this amount, £3,230,890 is to provide funding to Homes England.
- (iv) The Combined Authority enters into a Funding Agreement with Homes England for expenditure of up to £20,269,110 from the West Yorkshire Transport Fund, to be entered into once conditions are discharged.
- (v) The York Partnership agreement is reviewed and amended to ensure the funding to be paid to Homes England is treated as part of the £85,000,000 that was agreed for York.
- (vi) Future approvals are made in accordance with the assurance pathway and approval route outlined in this report. This will be subject to the scheme remaining within the tolerances outlined in this report.

Conditions

- (i) That the promoter, Homes England, provide a report to the Combined Authority's PAT by 31 May 2022 to include evidence of cost certainty for the full scheme

- (ii) confirmation and evidence of the City of York Council contribution and funding has been approved and is available
- (iii) a benefits realisation plan and confirmation of the budget allocation
- (iv) evidence of licences and consents to carry out works from the National Railways Museum, Network Rail and the Millennium Green Trust
- (v) evidence of an approved tender for all Infrastructure Package 2 zones
- (vi) market analysis and demand evidence in relation to the scheme

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Report to: Place, Regeneration and Housing Committee

Date: 7 July 2022

Subject: **Governance Arrangements**

Director: Angela Taylor, Director, Corporate and Commercial Services

Author: Caroline Allen, Head of Legal and Governance Services

Is this a key decision?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for call-in by Scrutiny?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information or appendices?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:	
Are there implications for equality and diversity?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

1. Purpose of this report

1.1 To advise Place, Regeneration and Housing Committee of the governance arrangements approved by the West Yorkshire Combined Authority (the Combined Authority) at the Annual Meeting on 23 June 2022 in respect of the committee.

2. Information

2.1 At the Annual Meeting the Combined Authority resolved to appoint the Place, Regeneration and Housing Committee on the **terms of reference** attached at **Appendix 1** to this report.

2.2 The **quorum** of the Committee is 3 voting members to include 2 Combined Authority members or Local Authority co-optees.

2.3 The Combined Authority also appointed Councillor Denise Jeffery as Chair of the Committee and Amir Hussain as deputy.

- 2.4. A table showing the Committee's membership is attached as **Appendix 2**, the new members are highlighted in red. The table also sets out the voting arrangements across the different sectors of membership.
- 2.5. Members will note that a number of new private sector representatives have joined the committee. This follows a recent recruitment exercise led jointly by Committee Chairs and Deputy Chairs with officer support.
- 2.6. The Combined Authority also agreed meeting dates for the Committee, as follows:
- 7 July 2022
 - 1 September 2022
 - 3 November 2022
 - 5 January 2023
 - 2 March 2023
 - 1 June 2023

3. Tackling the Climate Emergency Implications

- 3.1 The terms of reference require this, and all committees, to promote tackling the climate emergency implications in its actions.

4. Inclusive Growth Implications

- 4.1 The terms of reference require this, and all committees, to promote inclusive growth in its actions.
- 4.2 It is proposed that each decision-making committee continues to designate an Inclusivity Lead. This will ensure that equality, diversity and inclusion is fully embedded in the objectives of the committees.

5. Equality and Diversity Implications

- 5.1 The terms of reference require this, and all other committees, to consider equality and diversity in its actions and decision making.
- 5.2 The diversity of the committee will be kept under review and steps will be taken, in future recruitment campaigns, to ensure as far as possible that the membership is representative of the population we serve.

6. Financial Implications

- 6.1 There are no financial implications directly arising from this report.

7. Legal Implications

- 7.1 There are no legal implications directly arising from this report.

8. Staffing Implications

8.1 There are no staffing implications directly arising from this report.

9. External Consultees

9.1 No external consultations have been undertaken.

10. Recommendations

10.1 That the Place, Regeneration and Housing Committee notes the governance arrangements approved by the Combined Authority at the Annual Meeting on 23 June 2022.

11. Background Documents

None.

12. Appendices

Appendix 1 – Terms of Reference for the Place, Regeneration and Housing Committee

Appendix 2 – Table of the Committee’s membership

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Terms of Reference

Place, Regeneration and Housing Committee

The Place Regeneration and Housing Committee is authorised:

1. To carry out any Non-Mayoral Function¹ of the Combined Authority relating to **place**¹, **regeneration**² and **housing**³ including:
 - a) progressing the elements of the Strategic Economic Framework that fall within the remit of this committee, by:
 - approving, amending or revoking any policy, investment priorities, strategy or plan,⁴
 - delivering, monitoring and reviewing the outcomes and impact of any policy, investment priorities, strategy or plan.
 - b) progressing those elements of the Mayor's pledges that fall within the remit of this committee, ensuring alignment with the Strategic Economic Framework where appropriate,
 - c) submitting bids for devolved and other funding,
 - d) working with key partners to develop and promote a shared understanding, approach and coherent strategies and policies, and
 - e) delivering and overseeing any project or programme in accordance with the Leeds City Region Assurance Framework⁵, including the following where authorised by a bespoke

¹ That is, the promotion of the quality of place, including spatial infrastructure planning for transport; strategic land use and asset management (carrying out the Combined Authority's role as lead authority for the One Public Estate Programme, and making best use of surplus public sector land and assets); the planning of sustainable development including the duty to co-operate with other authorities and bodies under Section 33A of the Planning and Compulsory Purchase Act 2004.

² Including in relation to any Leeds City Region Enterprise Zone and any Employment Site, use of heritage assets and broadband infrastructure.

³ Including housing growth, quality and regeneration, and acting as a Housing and Land Board.

⁴ With the exception of any major policy, investment priorities, strategy or plan reserved to the Combined Authority - see further Section 2.2 of Part 3 of the Constitution - and subject to any direction by the Mayor that any decision on a policy, investment priorities, strategy or plan be referred to the Combined Authority for determination.

⁵ Or otherwise, where the project or programme does not fall to be considered under the Assurance Framework

approval pathway and approval route for a scheme (after decision-point 2 only):

- making a decision to progress the scheme⁶ ⁷or
- making any recommendation to the Combined Authority⁸ or the Mayor⁹ about progressing the scheme, and
- reviewing the scheme's impact,

with the **exception** of

- any function which requires a Statutory Consent¹⁰ where that consent has yet to be given¹¹,
 - any matter related to a Non-Mayoral Function conferred by the 2021 Order, which the Mayor has directed should be referred to the Combined Authority for determination¹², or
 - any function which is reserved to the Combined Authority¹³.
2. To advise the Combined Authority in respect of any Non-Mayoral Function which relates to, or impacts on place, regeneration or housing.
 3. To advise the Mayor in respect of any Mayoral General Function¹⁴ which relates to, or impacts on place, regeneration or housing.
 4. To liaise with the Climate, Energy and Environment Committee to secure the decarbonisation of infrastructure including planning for sustainable development and flood risk management.

⁶ including determining change requests

⁷ with the exception of any decision which would result in a revised financial approval which exceeds the cumulative total of the financial approval and tolerance threshold agreed by the Combined Authority at decision point 2 (or decision point 3) by more than 25%, in which case the decision must be referred to the Combined Authority

⁸ or to any other committee or relevant officer with delegated authority to make the decision

⁹ The Mayor will determine any aspect of a scheme which is a Mayoral Function

¹⁰ These are specified functions conferred by the West Yorkshire Combined Authority (Election of Mayor and Functions) Order 2021 - see further the Access to Information Rules in Part 4 of the Constitution

¹¹ In relation to any function in respect of which a Statutory Consent has been given, the Committee must exercise their authority in accordance with the terms of any Statutory Consent

¹² The 2021 Order provides that these matters require the support of the Mayor

¹³ The functions reserved to the Combined Authority are set out in Section 2.2 of Part 3 of the Constitution, and include the approval of any major policy, investment priorities, strategy or plan

¹⁴ Mayoral General Functions are the functions of the Combined Authority which are exercisable only by the Mayor, other than PCC Functions. These are conferred by the 2021 Order (see further Table D in Section 3.1.1 of Part 3 of the Constitution), or other legislation

6. To liaise with the Culture, Heritage, and Sport Committee, in relation to infrastructure planning for culture, sport, and the arts to promote the visitor economy and support heritage schemes.
7. To promote, in collaboration with other committees,
 - equality and diversity,
 - inclusive growth,
 - tackling the climate emergency, and
 - the strategic alignment of the Combined Authority’s policies, investment priorities, strategies and plans.
8. To respond to any report or recommendation from an overview and scrutiny committee¹⁵.

Document version control	
Municipal Year:	2022-23
Version:	1 – 22/23
Document approved by:	The Combined Authority
Date:	23 June 2022
To be of effect from:	23 June 2022

¹⁵ That is, any overview and scrutiny committee of the Combined Authority (in accordance with Scrutiny Standing Orders in Part 4 of the Constitution) or of any Constituent Council

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	CA Members (Voting)	Local Authority Co-optees (Voting except for York co-optee)	LEP Board Members (Non-voting except where Deputy Chair)	Private Sector Representatives (Non-Voting)	Advisory Representatives – ex-officio (Non-Voting)
Place, Regeneration & Housing Committee	Denise Jeffery (Portfolio Holder)	Bradford: Alex Ross-Shaw (L) Calderdale: Jane Scullion (L) Kirklees: Cathy Scott (L) Leeds: Helen Hayden (L) Wakefield: Darren Byford (L) York: Denise Craghill (G)	Amir Hussain (Creatuve)	Ben Aspinall (Property) Sam Keighley (Culture) Lisa Littlefair (Civil engineering) Stephen Moore (Digital)	<ul style="list-style-type: none"> Homes England; Rep (Tamsin Hart – Jones) LCR Housing Partnership (Helen Lennon)
Chair: Denise Jeffery Deputy Chair: Amir Hussain					

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Report to: Place Regeneration and Housing Committee

Date: 7 July 2022

Subject: **Programme Development: Creating Great Places and Accelerated Infrastructure**

Director: Liz Hunter, Director Policy Strategy and Communications

Author: Alison Gillespie, Head of Place and Environment Policy

Is this a key decision?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for call-in by Scrutiny?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information or appendices?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:	
Are there implications for equality and diversity?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No

1. Purpose of this report

- 1.1 To engage the Committee as part of early-stage pipeline and programme development work to inform thinking around the future role of the Combined Authority in delivering place and infrastructure pipelines and programmes.

2. Information

Background

- 2.1 At the Combined Authority in June 2021 the approach to the Single Investment Fund (SIF) and the West Yorkshire Investment Strategy (WYIS) were endorsed. A updated version of the WYIS was agreed at the June 2022 Combined Authority meeting. The WYIS sets out the Investment Priorities for the period 1 April 2021 to 31 March 2024 which are framed across six areas. In each, a number of priority project/programme areas have been identified that are the focus for intervention.

- Investment Priority 1: Good Jobs and Resilient Businesses (including entrepreneurialism)
- Investment Priority 2: Skills and training for people Investment
- Priority 3: Creating Great Places and Accelerated Infrastructure Investment
- Priority 4: Tackling the Climate Emergency and Environmental Sustainability Investment

- Priority 5: Future Transport Investment Priority
 - Priority 6: Culture and Creative Industries
- 2.2 The West Yorkshire Investment Strategy provides the strategic context for programme development activity. Investment Priority 3 in the strategy is: Creating Great Places and Accelerated Infrastructure. It is a broad investment priority with cross-cutting themes but is well aligned to housing, regeneration and digital infrastructure which are key areas of activity driven by this Committee.
- 2.3 The role of the policy and development team at the Combined Authority, in partnership with local authorities and stakeholders is to develop pipelines and programmes of investment aligned to the WYIS. The West Yorkshire devolution deal has changed the funding landscape within the Combined Authority. Increased flexibility over funding at a West Yorkshire level is enabling a more proactive and less reactive approach to pipeline and programme development. It is in this context that views are sought from the Committee on potential on short-, medium- and long-term investment priorities, within the scope of Investment Priority 3 of the WYIS and aligned with the Committees areas of influence.
- 2.4 At the meeting of the Committee in February 2022 under a discussion item on the forward plan the following salient points were made which provide useful context for a discussion on programme development priorities:
- How are we, as a Committee contributing to sustainable placemaking?
 - How do we make sure we are serving the people we need to and are being inclusive?
 - We need a strategic sense of what's coming up in front us – and to be able to view objectives from different perspectives e.g. climate, inclusion, health.
 - Our work needs to reflect that in a regeneration context there are areas that work economically and attract inward investment and then there are areas that are the opposite, that need uplifting but in a way that supports what is already working on the ground.
- 2.5 In considering what we want to achieve through investment in place-based activity the Place Narrative provides a level of strategic context. This document was prepared in partnership with the Place Panel (the advisory panel that preceded this Committee). The Narrative identifies six cross-cutting place-based challenges. These challenges were targeted as they underpin our strategic policy approach on infrastructure. Our investments in infrastructure (and therefore programme development activity) need to shape places in a way that responds to these key challenges. In considering priorities for programme development it is useful to reflect on the extent to which investments will help to tackle these challenges.



Current and potential programmes

- 2.6 The remainder of this report is concerned with providing headline information on potential programme development themes and principles for prioritisation. Feedback is sought from the committee on the following questions:
- What are the key areas or themes that programme development should target?
 - From your experiences, where are the gaps in the place-making landscape which the Combined Authority could provide added value?
 - What are the principles we should use to support prioritisation of investments (for example number or interventions, quality or priority communities)?
- 2.7 To support discussion the table below sets out a number of strategic themes. For some of the themes listed we have well developed pipelines and programmes of funded activity, for example we have an existing Housing Revenue Fund and associated housing pipeline. Please also note that Items 9 Digital Infrastructure and 7 Housing Pipeline Revenue Fund Programme on the Committee's agenda provide detailed information relating to the housing and digital themes so may provide useful context.
- 2.8 It is also important to note that there is an interface between investment priority 3, *Creating Great Places and Accelerated Infrastructure Investment* and some of the other investment priorities such as *Future Transport* and *Cultural and Creative Industries* (IP5 and IP6). It will be useful to highlight some of the ways this investment priority can support others, for example high quality green infrastructure and public realm associated with transport interventions.

Potential Programme Development Themes

Theme	Outline Ambition	Target Outcomes
Housing	<p>Unlock stalled sites across West Yorkshire, with priority on delivery of brownfield land and delivery of affordable and accessible housing.</p> <p>Increase the scale and pace of retrofit of existing housing stock, targeting those in fuel poverty but including an all stock as part of a place-based approach / model.</p> <p>Drive higher energy efficiency standards of new homes.</p> <p>(There is a link to the employment opportunities theme where places are mixed-use)</p>	<ul style="list-style-type: none"> • Number of sites investment ready / viability challenges addressed • New homes enabled and completed • Hectares of land remediated and prepared for development. • Rate of delivery of affordable homes in the region increased • Number of retrofit measures delivered, or services implemented / energy efficiency improved • Improved awareness of the need for homes to be 'dementia ready'
Digital Infrastructure	<p>Improve access to digital infrastructure with a focus on gigabit capable broadband and 5G mobile connectivity for businesses and residents in hard-to-reach areas.</p>	<ul style="list-style-type: none"> • Number of premises connected to gigabit capable broadband.
Flood Risk Management (Capital Flood Defences)	<p>Enhanced flood protection for vulnerable homes and businesses.</p> <p>The Authority's pipeline for this theme is well established. It includes 26 flood schemes with a total capital value of £245m and a funding gap of £51m. This pipeline is being considered by the Climate, Energy and Environment Committee (19 July).</p> <p>This theme is linked to the pipeline of Natural Flood Management (NFM) schemes</p>	<ul style="list-style-type: none"> • Number of businesses (2,700) and homes (3,700) with enhanced flood risk protection

	which is being supported under IP4.	
Design Quality	Improve place-making and design quality of new developments in strategic locations across West Yorkshire, including a focus on inclusion, health and resilience.	<ul style="list-style-type: none"> • Number of sites / locations within SPAs with design guidance or strategic masterplans.
Safer and Stronger Communities	<p>Make parks in West Yorkshire safer and implement changes to parks to support women and girls to use public parks for sport and recreation.</p> <p>Accelerate the transformation of our towns, cities and rural areas building on their existing assets and opportunities.</p> <p>Support a thriving cultural, arts and sporting sector vital for the West Yorkshire economy - shaping place identity and profile, and attracting and retaining talent and investment, driving inclusive growth, regenerating places and engaging people to develop skills.</p>	<ul style="list-style-type: none"> • Regional guidance developed on park design • Number of parks improved • Number of community groups engaged or established • Number of community outreach initiatives supported • Space created for cultural and arts activity
Employment Opportunities	<p>Unlock stalled sites across West Yorkshire, with priority on delivery of brownfield land and delivery of jobs in locations most in need.</p> <p>Drive higher energy efficiency standards of new buildings.</p> <p>(There is a link to the housing opportunities theme where places are mixed-use)</p>	<ul style="list-style-type: none"> • Hectares of land remediated and prepared for development • Investment secured or commercial property occupancy, • Jobs accessible by public transport from deprived communities.
Green Infrastructure	Improve resilience and wellbeing of communities by greening neighbourhoods and ensuring new developments have high quality green	<ul style="list-style-type: none"> • Number of street trees delivered • Access to green space improved

	infrastructure as an integrated part of their design.	
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Prioritisation

- 2.9 In coming to a pipeline of future programmes, it will be important to capture at an early stage key details about each proposal to support decision making around prioritisation and sequencing in particular. Views on the information that should be captured and what should form a consistent approach to enable prioritisation and sequencing are sought from the Committee. As a starting point, the following key principles are suggested:
- That an initiative is able to clearly articulate the challenge or opportunity it seeks to address.
 - That an initiative can demonstrate its alignment to the strategic priorities of the Combined Authority – including to policies as part of the Strategic Economic Framework and to the West Yorkshire Investment Strategy.
 - That indication can be given of the activity that will be delivered, its location, beneficiaries and the high-level outputs or outcomes to be achieved.
 - An initiative should provide an indicative total cost figure, and if any existing funding exists.

Next Steps

- 2.10 Subject to views from the Committee, it is proposed that the Committee discussion will inform the development of draft proposals ahead of the September Committee meeting to allow further refinement and prioritisation, and subject to budgetary decision, bring forward any immediate projects for consideration.

3. Tackling the Climate Emergency Implications

- 3.1 The proposals and projects aim to support the ambitions of the Carbon Emissions Reduction Pathways for West and North Yorkshire. There are opportunities for projects to deliver low carbon infrastructure, homes or improve the natural environment to enable wider decarbonisation of the economy and our communities. Opportunities to support local climate resilience will be drawn out in individual business cases.

4. Inclusive Growth Implications

- 4.1 The proposals aligned to IP3 aim to target the following outcomes all of which support inclusive growth objectives:
- Create healthier, positive and greener places.
 - Accelerate the transformation of our towns and cities into successful, resilient, sustainable places.
 - Increase access to gigabit-capable broadband in hard to reach and/or rural areas.

- Reduction in fuel poverty

Inclusive growth impacts will be drawn out in the business case for each project, for example the potential to deliver local employment, improved housing quality and social value.

5. Equality and Diversity Implications

- 5.1 There are EDI implications across all the themes, including a focus on healthy homes for older and vulnerable people through improving energy efficiency and design/adaptations for those with dementia, and addressing the issue of gender equality in access to/safety in parks.

6. Financial Implications

- 6.1 There are no direct financial implications of this report. The report refers to prioritisation work which will influence project and programme development. Any funding decisions will be made by the Committee as appropriate.

7. Legal Implications

- 7.1 There are no immediate legal implications arising from this report however some of the prioritised proposals are likely to need legal advice as specific projects and programmes are developed.

8. Staffing Implications

- 8.1 The work on proposals will be resourced by existing staff. At the West Yorkshire Combined Authority meeting on the 3rd February 2022 the Combined Authority approved in principle funding allocations to each Local Authority and the Combined Authority to support capacity issues and enable pipeline development work to be undertaken against the Investment Priorities.

9. External Consultees

- 9.1 The proposals aligned to IP3 will be developed in partnership with local authorities and the appropriate Committee(s).

10. Recommendations

- 10.1 That the Committee considers and provides comment on the proposals included at section 2.6 and identify any additional priorities for consideration under Investment Priority 3.
- 10.2 That the Committee considers and provides comment on the approach to prioritisation and the principles to be applied.

11. Background Documents

West Yorkshire Investment Strategy

<https://westyorkshire.moderngov.co.uk/documents/s26993/Item%2016%20-%20WYIS%20Review.pdf>

Place Narrative

<https://storymaps.arcgis.com/stories/3625921e0da445d49f21249781c52edc>

12. Appendices

None



Report to: Place, Regeneration and Housing Committee

Date: 7 July 2022

Subject: **Housing Pipeline Revenue Fund**

Director: Liz Hunter, Liz Hunter, Director Policy Strategy and Communications

Author: Polly Hutton, Programme Manager

Is this a key decision?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for call-in by Scrutiny?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information or appendices?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:	
Are there implications for equality and diversity?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

1. Purpose of this Report

- 1.1. This paper provides an update on the Housing Pipeline Revenue Fund programme.

2. Information

Background

- 2.1. The Combined Authority secured £3.2 million of revenue funding through the West Yorkshire Devolution Deal. The funding is to develop projects on the strategic housing pipeline from concept to feasibility, creating delivery ready schemes.

Progress to date

- 2.3. Since the announcement of the devolved funding the programme has been taken through the Combined Authority Assurance Process. This involved a review to ensure it aligned to the Combined Authority's strategic objectives and subsequently with the mayor's pledge to deliver 5000 affordable and sustainable homes.

- 2.4. The Strategic Outline Case for the £3.2 million Housing Pipeline Revenue Programme was recommended for approval by Investment Committee on 8 June 2021 and approved at Combined Authority Board 29 July 2021.
- 2.5. The Strategic Case sets out at a high level four broad areas of work that will be supported by the funding. These are as follows:
- Regional resource and capacity
 - Technical advice and support
 - Local resource
 - Programme management
- 2.6. District Partners work closely with the Programme team and are engaged through the decision-making process.
- 2.7. The programme approvals were based on funding being allocated by March 2022. Following a period to establish the programme, the HPRF (Housing Pipeline Revenue Fund) gained momentum, bringing capacity support to district teams alongside funding technical and commercial advice on key strategic housing sites. However, despite progress made, the programme was unable to allocate the remaining funding by March 2022.
- 2.8. A change request was supported by the WYCA (West Yorkshire Combined Authority) Programme Assurance Team in March 2022 seeking approval for spend to be extended into 2022/23, with remaining to be allocated by March 2023. This aligned with discussions with the Department for Levelling Up, Housing and Communities, where the principle of spending up to March 2023 has been agreed, with remaining funds to be allocated by March 2022 and spend by March 2023.
- 2.9. The programme spend to date is £0.95m with £2.1m remaining to be spent by March 2023. The programme allocation currently stands at £3.3m with a £0.1m overprogramming position.
- 2.10. The spread of funding allocation across the West Yorkshire Local Authority areas is mapped in *Appendix 1* and is as follows:

Bradford	£457,528.00
Calderdale	£966,965.30
Kirklees	£966,090.00
Leeds	£127,500.00
Wakefield	£518,984.38

- 2.11. The purpose of the HPRF is to support the feasibility, concept, design and planning stages of site development to enable sites to be progressed to a delivery ready stage. The aim being that these will be schemes ready to benefit from future capital funding programmes, either within WYCA or directly through Local Authorities and/or Homes England.

- 2.12. The HPRF programme is currently forecast to enable in the region of **20,000 homes** including a forecast of **3,000 affordable homes** over the next five years. The impact of the programme on supported sites is captured in *Appendix 2*. This shows where revenue funding has supported specific sites, what the next steps are to bring the sites closer to delivery and the indicative delivery timescales. This will allow schemes to be monitored as they progress from feasibility through to delivery.

3. Tackling the Climate Emergency Implications

- 3.1. The HPRF will seek to maximise Strategic Housing Pipeline sites opportunity to deliver net-zero carbon housing and support the Mayoral pledge to deliver more sustainable homes in West Yorkshire.

4. Inclusive Growth Implications

- 4.1. The focus on affordable housing will support inclusive growth across the region. Supporting pipeline development will enable faster delivery of much needed new homes including a proportion of affordable and higher quality, better insulated and subsequently lower running costs for residents. The majority of the pipeline is aligned with the Combined Authority's spatial priority areas which cover the most deprived areas in the region. Supporting pipeline development ensures investment ready schemes in areas in most need of investment with wider benefits to health of living in well designed, higher quality homes.

5. Equality and Diversity Implications

- 5.1. There are no equality and diversity implications directly arising from this report but by supporting development investment in the most deprived areas in the region the programme seeks to address wider equality and diversity benefits through greater investment.

6. Financial Implications

- 6.1. There are no financial implications directly arising from this report.

7. Legal Implications

- 7.1. Funding agreements have been entered into between the Combined Authority and the relevant Local Authority for each supported work package.

8. Staffing Implications

- 8.1. The Combined Authority recruited a Programme Manager to lead on management of the HPRF programme supported by a Programme co-ordinator. Both posts had initially been for 6 months, ending March 2022. However due to the rollover of funding into 2022/23 these have now been extended until March 23. Both posts are due to be released on a permanent basis over the spring/summer as part of the gainshare capacity funding which

will ensure momentum is maintained and pipeline development continues post March 2023.

9. External Consultees

- 9.1. All Local Authority partners have been engaged in discussions to date regarding HPRF allocation through Directors of Development, Strategic Place Officers Group and individual district teams, working with Combined Authority teams on a regular basis

10. Recommendations

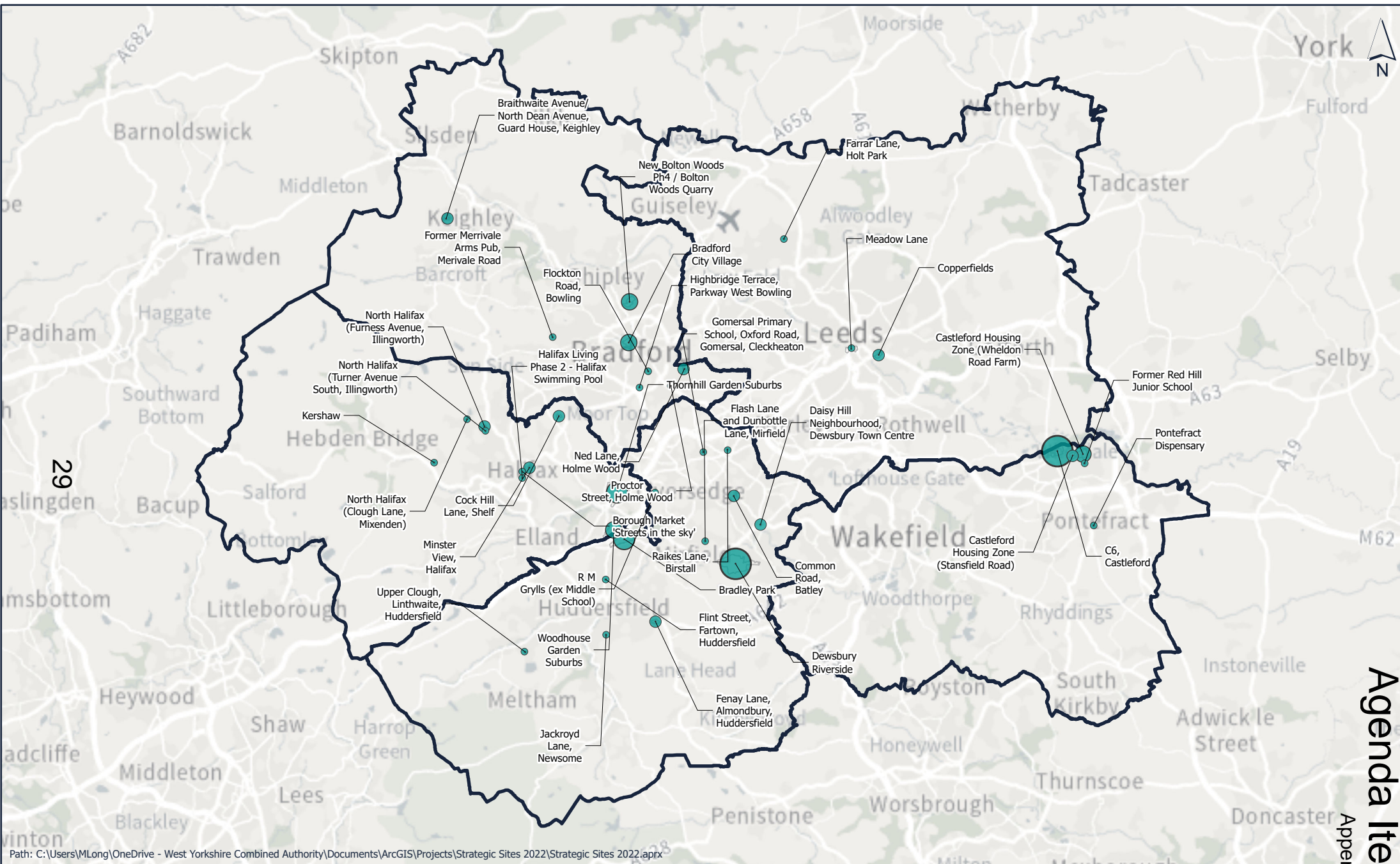
- 10.1. To note the progress and impact of the Housing Pipeline Revenue Fund.

11. Background Documents

12. Appendices

Appendix 1 – Housing Pipeline Revenue Fund Allocations Map

Appendix 2 – Housing Pipeline Revenue

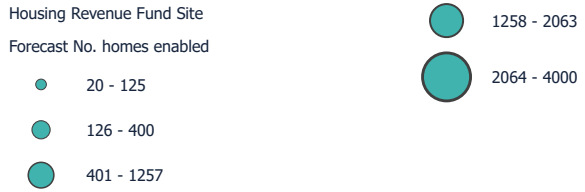


Path: C:\Users\MLong\OneDrive - West Yorkshire Combined Authority\Documents\ArcGIS\Projects\Strategic Sites 2022\Strategic Sites 2022.aprx

Name: Appendix 1 – Housing Pipeline Revenue Fund Sites

User: MLong

Scale: 1:307,161
 1 centimeter equals 3 kilometers
 Date Exported: 30/05/2022 18:46



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Appendix 2: HPRF Impact Assessment

Local Partner	Strategic Site	Potential Housing capacity	Affordable%	HRF Activity Funded	Deliverables	Outcome/Benefit	Next stage	Delivery Programme Forecast		
								Developer Appointed	Planning Approval	Housing Starts
Bradford	City Village	1000	20%	Implementation Plan and Costed Infrastructure Plan	Building on masterplan work to incorporate: - Infrastructure assessment - Updated cost/viability assessments - Funding and delivery strategy & socialisation - approach to procurement of partners - programme	Bradford to better understand the potential of the Oastler site, optimum tenure mix potential, costs, viability and development procurement options.	Delivery Options paper to inform strategic decision making to move scheme forwards			2025/26
Bradford	New Bolton Woods	700	20%	Implementation Plan and technical assessment	Delivery/implementation strategy incorporating market assessment, viability and options. High level technical study and design to include - site remediation / earth works - highways - utilities - indicative layout of infrastructure and development parcels - cost plan	Bringing private and public sector partners together to jointly understand constraints, abnormals, costs and delivery route.	Collaboration/Equalisation Agreement between CRUVL and Marshalls re spine road.	May-23	Aug-23	Apr-24
Bradford	Guard House School, Keighley	173	26%	Feasibility Assessment	•Layout to determine capacity •Site assessment •Topographical survey •Market and financial appraisal •Options for delivery	Understanding of site capacity, constraints and delivery options ahead of procurement.	Development partner procurement		Dec-24	Jul-25
Bradford	Flockton House, Bowling	55	100%	Feasibility Assessment	•Layout to determine capacity •Site assessment •Market and financial appraisal •Options for delivery	Understanding of site capacity, constraints and delivery options ahead of procurement.	Development partner procurement		Oct-24	Apr-25
Bradford	Highbridge Terrace, Bowling	35	100%	Feasibility Assessment	•Layout to determine capacity •Site assessment •Topographical survey •Market and financial appraisal •Options for delivery	Understanding of site capacity, constraints and delivery options ahead of procurement.	Development partner procurement		Mar-24	Oct-24
Bradford	Merrivale Arms, Allerton	54	100%	Feasibility Assessment	•Layout to determine capacity •Site assessment •Topographical survey •Market and financial appraisal •Options for delivery	Understanding of site capacity, constraints and delivery options ahead of procurement.	Development partner procurement		Oct-24	Apr-25
Bradford	Ned Lane, Holme Wood	205		Feasibility Assessment	•Layout to determine capacity •Site assessment •Topographical survey •Market and financial appraisal •Options for delivery	Understanding of site capacity, constraints and delivery options ahead of procurement.	Development partner procurement		Jul-26	Aug-27
Bradford	Proctor Street, Holme Wood	29	100%	Feasibility Assessment	•Layout to determine capacity •Site assessment •Topographical survey •Market and financial appraisal •Options for delivery	Understanding of site capacity, constraints and delivery options ahead of procurement.	Development partner procurement		Oct-24	Apr-25
Calderdale	North Halifax sites	405	25%	PM capacity and legal appointment	Tender pack inc draft development agreement produced to enable development partner procurement	Production of tender documents to secure development partner. HRF enabled the Council to engage external solicitors and PM support which accelerated the drafting of the tender pack significantly.	Appointment of preferred partner	Jul-22	2023	2024

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Calderdale	Brighouse Garden Suburbs	2912	25%	Planning Officer post, local plan support, urban design/masterplanning, legal/commercial, implementation & delivery support	Delivery Plan, Masterplan/SPD, Equalisation and Collaboration Agreement	Accepted design guide and masterplan to shape quality developments. Agreement between developers and landowners on the delivery approach to enable collaboration and progression of the land parcels for development.	Local Plan adoption summer September /October 2022 and Phase 1 Planning submissions. The first draft of the masterplan will be complete by the end of May 2022, with the first iteration of the phased infrastructure cost plan to be available soon after. The masterplans will be adopted as SPDs following adoption of the Local Plan.	Belway – Woodhouse Garden Village Phase 1 Bellway – Thornhills Garden Village Phase 1 Miller – Thornhills Garden Village Phase 2	Apr-23	2024/25
Calderdale	Cock Hill Lane, Shelf	160	30%	Commercial advice on delivery and disposal/development for the LA owned site	Delivery Strategy - Development Brief- Technical data set - tender pack - draft Heads of Terms	Calderdale informed on the optimum means of housing delivery and supported through technical and commercial packages towards disposal/development. HRF enabled the Council to	Site marketing and disposal	Feb-23	Feb-24	2024
Calderdale	Minster View	136	30%	Review design/feasibility work to produce delivery and procurement strategy, taking account of land ownership collaboration requirements	Delivery & procurement strategy	Joint ownership objectives and parameters for housing delivery determined and options and recommendations identified for onward delivery/marketing/procurement. The feasibility study part funded by HRF was key to gaining momentum on this site, engaging the private owner and giving them confidence that the Council has the capacity to prioritise unlocking the site for sale and ultimately development.	Site marketing and disposal	Oct-22	Oct-23	2024
Calderdale	Halifax Swimming Pool	80	30%	Feasibility & Options Assessment	Feasibility & delivery strategy inc market assessment, block plans, viability assessment, technical assessment and delivery programme	Calderdale informed on potential through indicative capacity, costs and abnormals to support decision to progress site. The HRF funded study has enabled the Council to steer a conversation towards considering the site for residential development which may not have happened without this study.	Review impact of viability gap and agree disposal route			
Calderdale	Borough Market, 'Streets in the sky'	20		Feasibility study refresh	Updated cost plan, development values, viability assessment, M&E strategy and concept design layout	To inform decision on redevelopment of the current empty residential units	Procurement strategy			Jan-24
Calderdale	Kershaw	44	25%	Options assessment	Development constraints appraisal, Sustainability strategy, concept masterplan, Abnormal development cost appraisal, Options and viability appraisal.	Capacity and high level technical/design exercise to determine potential of site.	Development route decision			2025
Kirklees	Dewsbury Riverside	4000	20%	Drainage and Highways resource capacity funding and Hybrid Planning application fees - outline for 350 homes on council controlled site and full planning for infrastructure to deliver the first phase of development and unlock the wider site	Highways modelling and drainage advice to progress and support site through planning process	Hybrid planning application submitted and approved to enable scheme progression. Delivery of first phase of housing (350) and infrastructure to provide access to the wider site (4000 homes) catalysing land owner collaboration and funding bid progress with Homes England.	Planning approval and development partner procurement for first phase. Homes England funding bid progression. Land owner collaboration and agreements on wider site.	Winter 2023	Summer 2022	Jul-24
Kirklees	Bradley Park	2063	20%	Drainage and Highways resource capacity funding and C&W feasibility work for the southern portion of the site alongside a Development Brief for overall site, which sets out the vision and parameters for the development of the allocation.	Development Brief: Masterplan review. Establish design and delivery principles to guide the development of Council's ownership at Bradley Park, including a revised masterplan. Feasibility Study: Indicative layout options. Phase 1 site investigations. Highway impact assessment. Infrastructure assessment. Indication of construction costs. Development appraisal. Report on options, next steps and planning strategy for the site and options for disposal.	Kirklees informed on potential through indicative layout, costs and abnormals to support decision to progress development of council owned element. Accepted design guide and masterplan to drive quality of development on wider site.	Development of planning and procurement strategy	Winter 2023	Winter 2024	Jul-25

Kirklees	RM Grylls	125	100%	Stage 1 constraints study and support legal costs for site delivery.	Feasibility report and legal due diligence	Indicative site capacity, abnormals and costs established to enable 2 stage tender to commence.	Procurement of Design & Build contractor	May-22		Sep-23
Kirklees	Jackroyd Lane, Newsome	35	100%	Stage 1 feasibility study and support legal costs for site delivery.	Feasibility report and legal due diligence	Indicative site capacity, abnormals and costs established to enable 2 stage tender to commence.	Procurement of Design & Build contractor	Jul-22		Mar-23
Kirklees	Gomersal School, Cleckheaton	48	20%	Feasibility & Viability Assessment	Stage 1 site investigations, feasibility study, development/disposal strategy, viability appraisal, deliverability of development options report	Informed on development/disposal options to bring housing site into delivery with potential to deliver higher development standards of design innovation, sustainability and affordability	Site marketing	Apr-23	Dec-23	Apr-24
Kirklees	Fenay Lane, Huddersfield	274	20%	Feasibility & Viability Assessment	Stage 1 site investigations, feasibility study, development/disposal strategy, viability appraisal, deliverability of development options report	Informed on development/disposal options to bring housing site into delivery with potential to deliver higher development standards of design innovation, sustainability and affordability	Site marketing	Dec-23	Dec-24	Apr-25
Kirklees	Daisy Hill, Dewsbury	200	20%	Masterplanning, concept designs & feasibility work Valuations & viability assessments	Feasibility Assessment, Constraints appraisal, Concept masterplan, Abnormal development cost appraisal, Viability appraisal, Delivery Strategy	Sites potential confirmed through indicative layout, costs and abnormals to support progression of acquisition and development	Acquisition Strategy	Dec-23	Dec-24	Apr-25
Kirklees	Raikes Lane, Birstall	30	100%	Design work, Due diligence review, Site analysis, Design review and planning application preparation	Constraints Plan, RIBA Stage 2 Concept Design Layout, Survey Pack and Cost Appraisal	Informed on site constraints, layout and capacity to feed into refined design proposals including MMC/Passivhaus	Planning submission		Dec-22	Jul-23
Kirklees	Upper Clough, Huddersfield	53	20%	Feasibility & Viability Assessment	Stage 1 site investigations, feasibility study, development/disposal strategy, viability appraisal, deliverability of development options report	Informed on development/disposal options to bring housing site into delivery with potential to deliver higher development standards of design innovation, sustainability and affordability	Site marketing	Apr-23	Dec-23	Apr-23
Kirklees	Common Road, Batley	18	100%	Design work, Due diligence review, Site analysis, Design review and planning application preparation	Constraints Plan, RIBA Stage 2 Concept Design Layout, Survey Pack and Cost Appraisal	Informed on site constraints, layout and capacity to feed into refined design proposals including MMC/Passivhaus	Planning submission		Dec-22	Mar-23
Kirklees	Flash Street, Mirfield	71	20%	Feasibility & Viability Assessment	Stage 1 site investigations, feasibility study, development/disposal strategy, viability appraisal, deliverability of development options report	Informed on development/disposal options to bring housing site into delivery with potential to deliver higher development standards of design innovation, sustainability and affordability	Site Marketing	Dec-23	Dec-24	Apr-25
Kirklees	Flint Street, Huddersfield	45	20%	Feasibility & Viability Assessment	Stage 1 site investigations, feasibility study, development/disposal strategy, viability appraisal, deliverability of development options report	Informed on development/disposal options to bring housing site into delivery with potential to deliver higher development standards of design innovation, sustainability and affordability	Site Marketing	Apr-23	Dec-23	Apr-24
Leeds	Copperfields	146	100%	Design Work/Retail assessment	Design and costing for sports pitch reallocated . Retail market assessment to feed into the masterplanning and marketing of this site to affordable housing providers.	Leeds able to confirm accurate costs for pitch provision for inclusion in BHF business case. Retail demand and existing provision assessment to inform food retail allocation on site.	Site marketing and procurement of affordable housing provider	Sep-22	Dec-22	Jul-23
Leeds	Farrar Lane, Holt Park	44	35%	Stage 1 surveys	•Stage 1 checks •Drainage and Utilities Assessment •Topographical survey •Ground / site investigations work •Tree survey	Greater certainty on technical issues and knowledge to inform pre-planning feasibility stage including infrastructure requirements, site viability, marketing process and scheme design and bid preparation and selection de-risking proposals so far as possible and as early as possible	Development agreement/conditional disposal to RP/ developer	Jul-23	Jul-24	2024/25
Leeds	Meadow Lane	71	7%+	Stage 1 surveys	•Stage 1 checks •Drainage and Utilities Assessment •Flood risk assessment	Greater certainty on technical issues and knowledge to inform pre-planning feasibility stage including infrastructure requirements, site viability, marketing process and scheme design and bid preparation and selection de-risking proposals so far as possible and as early as possible	Development agreement/conditional disposal to developer/ RP	Dec-22	Mar-23	Jul-24

Wakefield	Castleford Housing Zone	1200	10%	Technical and commercial assessment to inform delivery strategy for council owned sites Stansfield Road and Wheldon Farm	Constraints appraisal, concept masterplan, abnormal development cost appraisal, high level delivery and viability appraisal.	Wakefield to better understand the potential of the sites, optimum tenure mix potential, costs, viability and development disposal and/or procurement options.	Development/disposal route decision	2024/25	2024/24	2025/26
Wakefield	Pontefract Dispensary	120	30%	Design Options	To produce options for the conversion of the Old Dispensary into residential use	Wakefield Council and NHS as site owner to be informed of solutions to the conversions that can be used to stimulate developer interest.	Site marketing and disposal	2024/25	2025/26	2025/26
Wakefield	Redhill School, Castleford	40	100%	Stage1 surveys	Provide a suite of reports including •Utilities survey •Tree survey •Phase 1 ecology •Archaeology and heritage assets •Ground investigations – trail holes and contamination testing •Topo	To inform viability options around the delivery of enhanced quality standards such as Carbon Zero homes and Building for Heathy Life principles and provide more certainty around the procurement process.	Development agreement/conditional disposal to RP	Feb-24	Aug-24	Mar-25
Wakefield	Knottingley	2600		Design Codes	Design Code to support the delivery of the Knottingley Master Plan	Clear adopted Design Codes to enforce and guide future development in and around Knottingley to ensure, the aims and ambitions of the new Masterplan are met.				2024/25



Report to: Place, Regeneration and Housing Committee

Date: 7 July 2022

Subject: **Safer Parks**

Director: Liz Hunter

Author: Helen Forman, Urban Design Manager

Is this a key decision?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for call-in by Scrutiny?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information or appendices?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:	
Are there implications for equality and diversity?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No

1. Purpose of this report

- 1.1 To brief the committee on the Safer Parks research project, with the intention of a further paper at the September meeting to discuss the findings.

2. Information

- 2.1 In October 2021, the Combined Authority won £383k of Home Office ‘Safer Streets’ funding to support the safety of women and girls in parks. The bid was a collaboration between the policy team and the policing and crime team and included proposals for the following:
- £100k to make physical changes to 10 local parks (2 per district)
 - £130k for ‘reclaim the space’ community activities in these parks for women and girls (such as yoga, running, boxercise)
 - £98k for research with the University of Leeds on women and girls’ perception of safety in parks
 - £19k for design guidance
- 2.2 Governance of the bid and project is through the Policing and Crime Executive, chaired by DMPC Alison Lowe. However, due to the joint working/cross-cutting themes involved in the research and design guidance elements, it is thought appropriate to update this committee on those parts of the project.

- 2.3 The research was led by Dr Anna Barker and Dr George Holmes, and was based on the following questions:
- What makes a park feel safe or unsafe to visit, and what might make parks feel safer for women and girls?
 - What are the areas of consensus and divergence in viewpoints?
- The research used 'Q methodology' to identify clusters of shared opinions on 49 statements, for example 'I feel safer using parks with my friends and family' and 'Having lighting in parks would make them feel safer for me to use after dark'.
- 2.4 University researchers spoke to 50 teenage girls, 67 women and 26 professionals (inc. parks managers/staff, landscape designers and police) through focus groups and one to one interviews across the five districts of West Yorkshire in early 2022. This was carried out with the support of Leeds Women's Aid and our district partners.
- 2.5 The researchers also carried out a 'photo elicitation' activity which aimed to understand girls and young women's views on standard and gender-sensitive play space designs. 24 images were shown in ten focus groups including existing play spaces in the UK, Europe and the US, as well as 'Better design suggestions for parks' by the campaign group Make Space for Girls. The images were circulated amongst participants in the focus groups who were given the opportunity to say what they liked and disliked about them with a focus on feelings of safety.
- 2.6 Early findings indicate that there are 3 areas of consensus in the girls' views, and that physical environment played an important part in how safe they felt in parks, especially with regard to sight lines and physical barriers.
- 2.7 The bid included a commitment to developing regional guidance for safer, women and girl-friendly parks, with £19k set aside for this purpose. A regional seminar has been scheduled in October to bring together police and combined authority partners to share the research findings and discuss their implications for policy and practice. This will contribute to the parks guidance.
- 2.8 In May, a subsequent bid was made by the University of Leeds and supported by the Combined Authority and West Yorkshire Police, to the Economic and Social Research Council (ESRC), for £40k to progress the partnership, learn from the research findings, and plan new research in this field. If successful, this would bring in more partners including Keep Britain Tidy, who administer the Green Flag award scheme for well-managed parks and green spaces. This could extend guidance to a national audience. In addition, the bid includes a proposal for a two-day international symposium, bringing together academic and non-academic stakeholders working on the prevention and reduction of violence against women and girls in public spaces to share lessons learned.

3. Tackling the Climate Emergency Implications

3.1 The desired outcome of the programme is parks and green spaces that attract more women and girls because they feel safe. Although this does not have a direct impact on the climate emergency, it increases the popularity of parks, improving their financial viability. Physical activity in parks and green spaces is an alternative to other, higher carbon recreational activities.

4. Inclusive Growth Implications

4.1 Improving access to and use of green space addresses some of the serious health inequalities that have been identified by the Covid pandemic.

5. Equality and Diversity Implications

5.1 As well as benefitting women and girls, parks that feel safer help others who have a heightened fear and risk of crime, such as those with other protected characteristics.

6. Financial Implications

6.1 Costs have already been met for the work to date and the regional guidance. Should the ESRC bid not be successful, other funds may be sought to carry out the follow-up work described in 2.8.

7. Legal Implications

7.1 None.

8. Staffing Implications

8.1 None.

9. External Consultees

9.1 Workstreams of the design support programme have included collaboration with West Yorkshire Police, University of Leeds, all 5 districts' parks and landscape design officers, Make Space for Girls and Leeds Women's Aid.

10. Recommendations

10.1 That the Panel notes and comments on the content of the report.

11. Background Documents

11.1 None.

12. Appendices

12.1 None.

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Report to: Place, Regeneration and Housing Committee

Date: 7 July 2022

Subject: **Digital Infrastructure**

Director: Liz Hunter, Interim Director of Policy and Development

Author: Justin Wilson, Head of Strategic Networks

Is this a key decision?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for call-in by Scrutiny?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information or appendices?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:	3
Are there implications for equality and diversity?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

1. Purpose of this Report

- 1.1. To provide Members of the committee with an update on the Combined Authority's work on digital infrastructure.
- 1.2. To provide an update on the Department for Culture, Media and Sport's (DCMS) national Project Gigabit initiative and the implications for West Yorkshire.
- 1.3. Endorsement for proposals to utilise West Yorkshire and York Superfast Broadband Gainshare.

2. Information

Policy Context

- 2.1. Our Local Digital Skills Partnership (LDSP) convenes our public, private and community voices in the digital skills arena and will aim to provide:
 - opportunities for everybody to be able to engage in the modern digital society
 - digital skills for the workforce of the future
 - support for digital transformation and basic adoption across businesses and our Third Sector
 - cohesive and structured digital skills provision.

- 2.2 As the LDSP reaches its final year of funding from the DCMS, the Authority is considering a proposition to broaden the scope of the LDSP and continue the positive relationships that have been established. This renewed digital partnership could encompass strands to align with the Digital Framework refresh, including:
- Digital technologies for all businesses
 - A strong digital sector to enable the rest
 - Tech for good
 - Digital skills for all
 - World-class digital infrastructure.
- 2.3 A further update will be provided to the Committee as this proposal develops.

Project Gigabit

Background

- 2.4 The Government has set a target to deliver gigabit capable digital infrastructure to a minimum of 85% of UK premises by 2025, with Building Digital UK¹ (BDUK) seeking to engage with local partners and the market to accelerate roll-out further to achieve 100% gigabit-capable coverage as soon as possible. Benefits of better digital connectivity include:
- support for home working which reduces travel to work and supports carbon reduction;
 - helping employers to recruit and retain staff and potentially opening up job opportunities to those with limited access to the jobs market (such as residents with caring responsibilities or mobility issues);
 - Improvements in employee productivity; and
 - The ability to design and deliver innovative products and services.
- 2.5 BDUK are delivering and contract managing the Government's £5bn Project Gigabit workstream to achieve this objective. The Project focuses on those areas which are unlikely to be included in the roll-out by commercial suppliers. These areas are referred to as the 'final 20%' and are generally the more rural areas of the UK. Project Gigabit includes a number of separate elements:
- Gigabit Infrastructure Subsidy procurements (known as Lot 8 for West Yorkshire inc. small amounts of neighbouring areas);
 - Gigahubs;
 - Gigabit Broadband Voucher Schemes; and
 - 'Legacy' Superfast Programmes².

Project Gigabit – Infrastructure Subsidy Procurement & Lot 8 Geography

- 2.6 The main element of the Project (referred to as 'Lot 8' for West Yorkshire) is in many ways the successor programme to the locally-managed Superfast Broadband Programmes. Lot 8 will be contract managed and procured

¹ BDUK is an executive agency, sponsored by the Department for Digital, Culture, Media & Sport.

² incl. Superfast West Yorkshire and York Contract 3 – which is currently in delivery

centrally by BDUK. Local partners will remain stakeholders, with specific responsibilities outlined in the project's Partnership Agreement.

- 2.7 The Gigabit Infrastructure Subsidy procurements are the largest part of Project Gigabit – in terms of geographic scale and investment. The procurement covering West Yorkshire is Lot 8. Appendix Two provides a plan showing the broad extent of eligible areas). The area addressed by this Lot is subject to successful procurement of a provider and the results of an ongoing market engagement to ensure future commercial build programmes are taken into account.

Project Gigabit - Scale and Timing of Investment

- 2.8 BDUK have outlined that procurement could have an indicative contract value of between £128-218m and provide gigabit connectivity to c.45,000 premises (subject to market engagement and procurement). The procurement process is expected to start between November 2022 and January 2023, with contract start between October – December 2023. The level of public sector investment provided by Lot 8 it is larger than public sector investment and coverage across the three phases of the WY&Y Superfast Programme.

Project Gigabit - Partnership Agreement

- 2.9 BDUK have developed a Partnership Agreement for the Project. The Agreement does not intend to create a legal binding relationship between the BDUK and the Authority but provides a framework under which the parties agree to work with a mutual understanding of the how they will achieve the delivery of 100% gigabit capable infrastructure across the UK. The Agreement outlines a significant number of takes for Local Bodies to undertake. This includes communications, stakeholder management, demand stimulation, and data review/comment. All of these activities will add local value and enhance the programme's benefits if completed correctly. It is proposed that this agreement is signed by the Director of Corporate & Commercial Services.
- 2.10 Further updates will be provided to this committee as Project Gigabit develops.

Broadband Gainshare

Background and Governance

- 2.11 This is held as an investment fund managed by Openreach as part of the Superfast Broadband programme and gaining interest at Bank of England base rate + 2%.
- 2.12 The Fund is West Yorkshire and York partner authority money based on the contributions made by the original parties for Contract One (West Yorkshire districts plus BDUK³). It should be noted that the Combined Authority and Kirklees did not contribute financially to Contract One but are part of the

³ Although Kirklees and York did not contribute to Contract 1.

programme due to their involvement in Contract Two and Three. HM Treasury/DCMS have withdrawn c.50% of the Fund reflecting their original financial contribution and contractual arrangements with the external funding body for Contract One.

- 2.13 The Combined Authority holds the Fund on behalf of West Yorkshire and York partners as the Accountable Body for the Superfast Programme. Decisions about the withdrawal and use of the Fund rest with the Partnership Board as part of a legal Partnership Agreement. Any decision by the Programme Board needs to be endorsed by the Combined Authority's governance structures as the Authority is the Accountable Body for the programme. All decisions regarding project spend for funding held by the Combined Authority are taken through the Combined Authority's standard capital approvals process.
- 2.14 The Fund was set up as part of the process to manage the State Aid requirements of the contract and to ensure the public subsidy initially provided was used effectively.
- 2.15 The final Investment Review for Contract One is due in September 2022, and according to the Openreach & BDUK's calculations, a maximum of £2.349 million could be claimed at this date on behalf of the Partnership. This figure takes into account a 50% clawback by HMT/DCMS. The Fund for Contract Two commenced at a later date and definitive projections of the Fund's value are not currently available from Openreach. This will be kept under review.
- 2.16 The WY&Y Broadband Partnership Board (comprising local authority officers) have been monitoring the fund and considering potential opportunities to deploy it.
- 2.17 In 2018, the Board and the Combined Authority agreed to use Broadband Gainshare to provide match funding alongside European funding for the Superfast programme. However, this element of the Programme did not progress, so the funding was not required and it was retained in the Gainshare Fund.
- 2.18 To inform the Committee's decision making, Programme Board members made the following comments:
 - Reaffirmed that authorities have made a solid pledge to support digital infrastructure and maintaining digital connectivity e.g. through local digital strategies.
 - Gainshare is a flexible resource which allows for new and innovative digital infrastructure proposals to be considered for funding.
 - The Fund could be diluted if its diverted into other projects or fragmented.
 - Acknowledgement that there is a lack of capital funding available from [mayoral] Gainshare with £12m allocated to IP3 (Delivering Great Places and Accelerated Infrastructure) which covers a range of place making/infrastructure activities. The early years of UK Shared Prosperity Fund (UK SPF) also has limited capital funding available.

Broadband Gainshare – Proposed Use

- 2.19 During the last 2 years the Board’s view was to allow the Fund to grow as there was significant national and local delivery of broadband infrastructure and uncertainties relating to the timing and scale of Project Gigabit. There is now clarity in relation to Project Gigabit and our local Superfast Programme is coming towards an end.
- 2.20 The Authority has been developing its evidence of broadband coverage to identify areas of poor coverage, the reasons for them and how they could be addressed. Based on this evidence an options appraisal has been developed in partnership with the Superfast Board which identified two initial opportunities to use Broadband Gainshare Funds:
1. **Flexible Gigabit Grant Programme:** this will be targeted as addressing urban areas with persistent poor coverage. Evidence has shown this can be due to a mix of physical, technical and commercial issues e.g. abnormal infrastructure costs. This programme will align with national rural products and address longstanding connectivity issues in hard to reach ‘urban’ areas and could be targeted based on regional/local priorities. Interventions within this Programme could:
 - a) Gigabit Voucher product which is a subsidy product that will allow groups of business/residential premises to club together for a voucher to subsidise the cost of gigabit connectivity.
 - b) Delivery of infrastructure assets to address physical constraints
 - c) Public sector grants to commercial suppliers address economic viability.

Subject to approval, partners will commence project development work on this project. This will confirm the size, scale and outputs from the project. Further approval will then be sought prior to any Gainshare spend.

2. **Revenue resource to maximise local delivery of Project Gigabit:** Earlier sections of this report outline the requirements for Local Bodies under Project Gigabit. An additional Grade L officer role would allow the project’s delivery to be maximised and meet the requirements laid out in the Partnership Agreement. This would initially be for a 2-year period. The Table 1 below outlines the potential costs for this role. The costs are calculated at SP4 (2022/23 pay scales) with enhanced on-costs plus a 2% assumed pay rise for each year.

Role	Grade	Cost 22/23	Cost 23/24	Total to 2024
Policy and Development Lead	L	£63,382	£64,650	£128,032

Superfast West Yorkshire and York – Contract Three

- 2.21 An update was provided to the Place, Regeneration and Housing Committee on 24 March 2022 on the progress of Superfast West Yorkshire and York Broadband Contract Three. Contract Three with Quickline Communications is

currently scheduled to complete deployment of infrastructure on 30th June 2022. A further update is provided in **Exempt Appendix 1**.

3. Tackling the Climate Emergency Implications

- 3.1. Enhanced broadband access has the potential to reduce travel-to-work patterns into urban centres and other employment locations and reduce pressures in morning peak time commuting due to increased opportunities for home and/or flexible working. This will in turn reduce regional carbon emissions by reducing the need to travel to work
- 3.2. Migrating communications infrastructure from older copper (Fibre to the Cabinet or FTTC) technology to fibre optic (Fibre to the Premises or FTTP) services will significantly reduce the energy demands for telecoms services.

4. Inclusive Growth Implications

- 4.1. Many of the communities targeted by public sector digital programmes are in areas of market failure which are unlikely to receive enhanced connectivity via commercial means.
- 4.2. Areas of poor coverage are likely to find it more difficult to make best use of digital services which may increase the risk of social exclusion. These areas are predominantly rural but there are also smaller pockets of poor coverage in urban locations.

5. Equality and Diversity Implications

- 5.1. Digital infrastructure programmes promote greater equality of opportunity for all citizens, with the desired outcome of achieving a fairer society. This includes:
 - (i) Supporting enhanced digital inclusion through enhanced access to superfast broadband, in particular access to increasingly digitised public services by residents in deprived and/or digitally excluded communities.
 - (ii) Addressing a lack of digital access in some of the hardest to reach urban, semi-urban and/or rural properties.
 - (iii) Supporting an increase in skilled people and better jobs, by allowing greater access to online courses and job searches-
 - (iv) Digital infrastructure will contribute to wider and better access to further education and training including flexible and off-site learning opportunities.

6. Financial Implications

- 6.1. The proposals outlined in this report are fully funded by Broadband Gainshare.

7. Legal Implications

- 7.1. The information contained in **Appendix 1** is exempt under paragraph 3 of Part 1 to Schedule 12A of the Local Government Act 1972 as it contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that the public interest in maintaining the content of the appendices as exempt outweighs the public interest in disclosing the information as publication could prejudice current and future decision making.

8. Staffing Implications

- 8.1. The proposal for one additional officer is funded by Broadband Gainshare.

9. External Consultees

- 9.1 A partnership programme board is in place to oversee the operational elements of the Superfast West Yorkshire and York Broadband programme. The Programme Board is comprised of the West Yorkshire Combined Authority as Accountable Body and local partner council officer representatives from the five West Yorkshire authorities and York, together with BDUK as the national delivery body for the DCMS. This relationship will continue for Project Gigabit.

10. Recommendations

- 10.1. That the Committee notes the update on the Combined Authority's work on digital infrastructure.
- 10.2. That the Committee notes the update on the national DCMS Project Gigabit initiative and the implications for West Yorkshire.
- 10.3. That the Committee endorses proposals to commence project development work on a new digital infrastructure project utilising Broadband Gainshare.
- 10.4. That the Committee endorses proposals to support delivery of Project Gigabit by creating a new officer role (Grade L) utilising Broadband Gainshare.

11. Background Documents

There are no background documents referenced in this report.

12. Appendices

EXEMPT Appendix 1 – Contract 3 Broadband – Commercial Update
(PRIVATE)

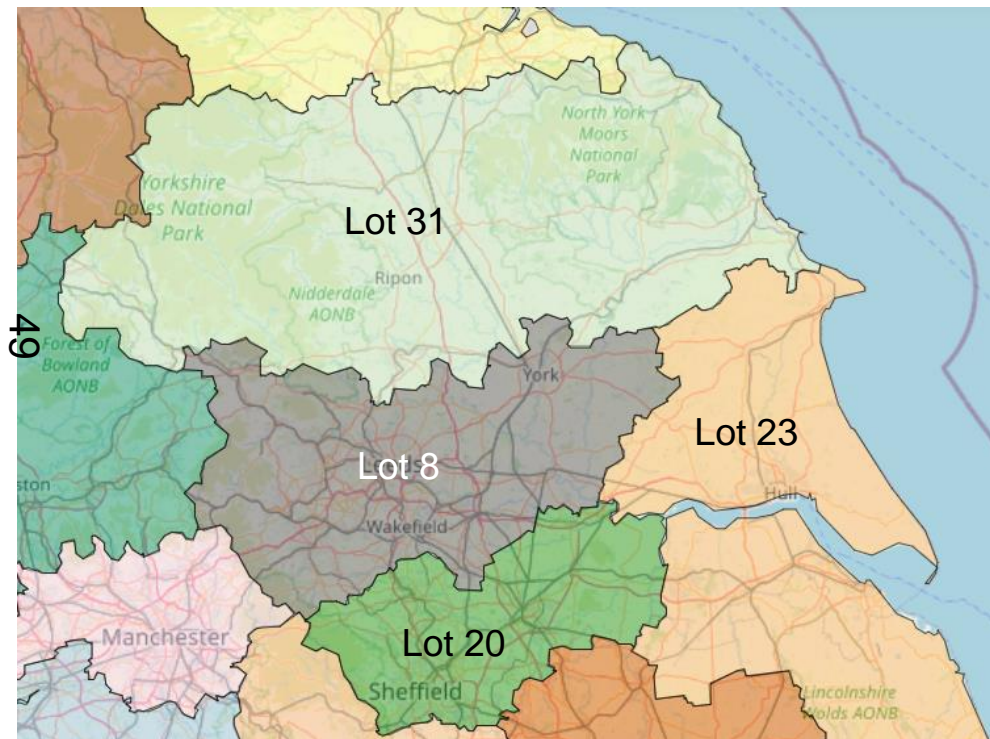
Appendix 2 – Project Gigabit Lot 8 Boundary

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Lot Boundary Change



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Report to: Place, Regeneration & Housing Committee

Date: 7 July 2022

Subject: **Brownfield Housing Fund Programme**

Director: Melanie Corcoran – Director of Delivery

Author: Patricia Davey – Development Manager

Is this a key decision?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for call-in by Scrutiny?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information or appendices?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
If relevant, state paragraph number of Schedule 12A, Local Government Act 1972, Part 1:	
Are there implications for equality and diversity?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

1. Purpose of this Report

- 1.1. To provide members of the Committee with an update on delivery of the Brownfield Housing Fund (BHF) and changes to the pipeline of projects.

2. Information

Background

- 2.1. In July 2021 the Combined Authority endorsed the sequencing of projects for the Brownfield Housing Fund (which included an element of overprogramming) and to ensure the programme progressed at pace, **delegation was given to the Director of Delivery, in consultation with the Portfolio Holder for Place, Regeneration and Housing, for the review and transfer of projects between the project prioritisation ‘Waves’; the acceptance of new projects on to the programme; and the transfer of projects which place greater risk on the programme back to the Strategic Housing Pipeline for consideration as part of future investment programmes.**
- 2.2. In September 2021, members of the Place, Regeneration and Housing Committee received a report outlining BHF projects included within Waves 1 and 2. The projects in these two waves were originally chosen due to applicants forecasting early delivery of homes. The schemes have now been developed and analysed further to build business cases to take through the Assurance

Framework and through to the Committee for formal approval on a project by project basis.

- 2.3. Following the Levelling Up White Paper announcements in February 2022, the Combined Authority was notified that it will receive an additional £22.28 million of BHF grant to add to the existing programme with the same funding criteria, including the same programme end date of March 2025. An amended Memorandum of Understanding is awaited from HM Government and once firm details have been received, a Change Request will be progressed through the Combined Authority's Assurance Framework to extend the BHF programme budget and increase the output targets.
- 2.4. Following a review of the existing pipeline of projects and the Strategic Housing Pipeline, a second Call for Projects was instigated to identify further projects that could be delivered to meet the challenging timeframes of the existing programme as set by Government, including the additional allocation of funds.
- 2.5. Following a review of Expressions of Interest, the Director of Delivery, in consultation with the Portfolio Holder for Place, Regeneration and Housing, has approved: the transfer of some projects from the first Call for Projects between prioritisation 'Waves', the acceptance of new projects from the second Call for Projects on to the programme; and the transfer of some projects back to the Strategic Housing Pipeline. Further details can be found in **Exempt Appendix 1**.

Progress to date and Changes to the Pipeline

Changes to the Existing Pipeline

- 2.6. Bradford: Following detailed review of high-level Outline Business Case submissions for two projects in the Bradford area, it became apparent that these projects would not achieve a Benefit-Cost-Ratio (BCR) of 1, which is a minimum requirement for the Fund as set by Department of Levelling Up, Housing and Communities (DLUHC). Therefore these two projects have transferred to Wave 4 as the applicants review their position. Another project has moved from Wave 2 to Wave 4 as the risk to delivery within the programme timeframes is deemed high due to lack of progress by the applicant.
- 2.7. Calderdale: One applicant has slipped the timeframe of procurement of a developer by a year and as such the current projected start of homes has moved to March 2024. The likelihood of the housing outputs being achieved in the timeframe of the BHF programme is currently unknown. The project has therefore transferred to Wave 4. Once a developer is appointed there is potential for this project to move forward again.
- 2.8. One project has been withdrawn by the applicant.
- 2.9. Projects transferred from Wave 1 – Wave 2 (Kirklees, Leeds and Wakefield): Five projects have transferred from Wave 1 to Wave 2 due to forecasted construction of homes slipping until 2023.

- 2.10. Wave 3 (Wakefield and Kirklees): Due to the complexity of the landownerships and infrastructure requirements to take these complex projects forward in the timeframe of the BHF programme, two transformational projects have been removed from the BHF programme and placed on to the Strategic Housing Pipeline for collective partnership work to identify a future delivery solution.
- 2.11. Kirklees: Two projects have moved from Wave 1 to Wave 4 due to the delivery of homes slipping to 2024.

New projects accepted into the Programme

- 2.12. The second Call for Projects generated requests for over £80 million of grant funding. The BHF programme team have evaluated the Expressions of Interest on the same principles as the first call.
- 2.13. As described in para 2.2 above, the original pipeline of projects for the programme was sequenced in 'Waves' of activity, dependent on their state of readiness and ability to deliver homes early in the programme. Inherently, the new projects which enter the programme are being placed into the existing Waves based on their ability to deliver homes earlier in the programme.
- 2.14. As the BHF fund is time limited, priority is given to those projects which can demonstrate the delivery of homes promptly and successfully navigate the assurance process. **Exempt Appendix 1** details the projects from the second Call that have entered the programme in Waves 1 and 2 (referenced by a *) to enable the development of business cases and seek approval through the Combined Authority's Assurance Framework. The estimated BHF ask is £30.2 million with approximately 3249 new homes, of which 900 are estimated to be affordable homes.
- 2.15. The remainder of the projects from the Call have been placed into Wave 4. Wave 4 contains projects which have scored lower in the criteria scoring, have later delivery of homes or deemed to have higher risk in terms of their current position to proceed. It is anticipated that some projects in Wave 4 will come forward in the timeframe of this programme.

Current Status of Pipeline

- 2.16. **Exempt Appendix 1** shows the current status of the programme with the proposed new projects added to Wave 1 and 2.
- 2.17. The new Wave 1 and Wave 2 projects, together with those already committed, and programme costs are forecasted to secure **£75.872m of spend, 6884 homes and 2315 affordable homes**, subject to the successful approval of projects through the assurance process and delivery on site.
- 2.18. Overprogramming for the programme against the DLUHC targets is currently provided by Wave 4 Projects which total approx. £67.3m and 4430 homes, although it should be noted that not all are able to deliver within the programme

timeframes and funding criteria. Further dedicated work will therefore be required by project sponsors, local authority partners, the BHF programme team and the Housing Revenue Fund team to proactively move projects forwards from Wave 4. Capacity remains a high risk for the programme both internally and with some sponsor organisations.

- 2.19. The Combined Authority's Section 73 Officer has been asked to advise on the potential to utilise the Authority's financial 'freedoms and flexibilities' in order to support delivery of the programme spend target year on year. The Section 73 Officer has confirmed that the Combined Authority "will use our freedoms and flexibilities/single investment fund to manage timing issues between pots of funding".

3. Tackling the Climate Emergency Implications

- 3.1. Tackling the Climate Emergency implications are reviewed on all projects under this programme as part of their business case development. Several proposed projects will include the remediation of contaminated land, as well as the potential for new sustainable housing, green space, and infrastructure designs.

4. Inclusive Growth Implications

- 4.1. The inclusive growth implications will be outlined on all projects under this programme as part of their business case development.
- 4.2. Due to the emphasis on Clean and Inclusive Growth criteria in the project selection process, the proposed Brownfield Housing Fund pipeline has the potential to positively contribute to the Mayor's ambitions for West Yorkshire and their pledge to *Build 5,000 sustainable homes including council houses and affordable homes*. Many projects in the pipeline offer potential for affordable housing in deprived communities across the region, as well as bringing back underutilised and derelict land and property into productive use.

5. Equality and Diversity Implications

- 5.1. Equality Impact Assessments are undertaken on all projects under this programme as part of their business case development.

6. Financial Implications

- 6.1. There are no financial implications directly arising from this report, although the Combined Authority's adherence to the DLUHC agreement, including meeting financial targets and milestones, is required to receive annual allocation of BHF funds. As such, the DLUHC funding conditions and the programme's conditions will be mirrored in agreements between each project sponsor to mitigate any risk to the Combined Authority.
- 6.2. As the BHF funding is focussed on meeting the Government's criteria whilst also endeavouring to deliver the objectives of the Strategic Economic Framework, all projects will be providing match-funding from either the public or private

sector or both. Full details including the financial implications of individual projects, will be assessed as each project progresses through the Combined Authority's Assurance Framework.

7. Legal Implications

- 7.1. There are no legal implications directly arising from this report. An amended Memorandum of Understanding is awaited from HM Government and once firm details have been received, a Change Request will be progressed through the Combined Authority's Assurance Framework to extend the BHF programme budget and increase the output targets (subject to the necessary approvals being secured).
- 7.2. As highlighted in section 6 above, the DLUHC funding conditions and the programme's conditions will be mirrored in legal agreements between each project sponsor to mitigate any risk to the Combined Authority.

8. Staffing Implications

- 8.1. Staffing capacity remains a high risk for the programme both internally and with some sponsor organisations. The Combined Authority is endeavouring to mitigate this risk through on-going recruitment campaigns, and additional consultancy support, including funding to local authority sponsors through the Housing Revenue Fund.

9. External Consultees

- 9.1. The Director of Delivery has consulted with the Chair of the Place, Regeneration and Housing Committee regarding approval to move projects into the programme and within Waves.
- 9.2. The Director of Delivery has consulted with the Mayor of West Yorkshire.
- 9.3. Local Authority lead officers for housing have been consulted as part of the evaluation of the second Call for Projects and updates provided to the Strategic Place Officer Group.

10. Recommendations

- 10.1. That the Place, Regeneration and Housing Committee endorses the work undertaken so far on the Brownfield Housing Fund programme and the updated pipeline of projects.

11. Background Documents

- 11.1 There are no background documents referenced in this report.

12. Appendices

- 12.1. Exempt Appendix 1 - BHF Project Pipeline May 2022 (Private)

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